

Message Text

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ACTION EUR-25

INFO OCT-01 ADP-00 CIAE-00 PM-07 INR-10 L-03 NEA-10

NSAE-00 PA-03 RSC-01 PRS-01 USIA-15 TRSE-00 MBFR-03

SAJ-01 IO-13 DODE-00 H-03 NSC-10 SS-15 ACDA-19 OMB-01

EB-11 RSR-01 /153 W

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R 271253Z JUL 73

FM USMISSION EC BRUSSELS

TO SECSTATE WASHDC 5594

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY THE HAGUE

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY REYKJAVIK

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E.O. 11652: N/A

TAGS: PFOR, EEC

SUBJECT: EC POLITICAL COOPERATION - DAVIGNON II REPORT

1. THE MISSION HAS OBTAINED A COPY IN FRENCH OF THE SECOND REPORT ON EUROPEAN POLITICAL COOPERATION IN THE FIELD OF FOREIGN POLICY (USUALLY REFERRED TO AS THE DAVIGNON II REPORT). THE TEXT OF THE LIMITED OFFICIAL USE

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REPORT WAS APPROVED BY THE FOREIGN MINISTERS OF THE MEMBER STATES

OF THE EUROPEAN COMMUNITY AT THEIR MEETING IN COPENHAGEN ON JULY 23. IT MUST NOW BE APPROVED BY THE GOVERNMENTS OF THE NINE, IT IS HOPED BY AUGUST 15, AND IT WILL THEN BE MADE PUBLIC. (THE REPORT IS CLASSIFIED CONFIDENTIAL AND OUR POSSESSION OF IT SHOULD NOT BE REVEALED BEFORE IT IS MADE PUBLIC.) FOLLOWING IS A SUMMARY OF THE MAIN PROVISIONS OF THE REPORT.

2. BEGIN SUMMARY. PART 1. THE OBJECTIVES OF EC POLITICAL COOPERATION (AS DESCRIBED IN THE FIRST DAVINGNON REPORT IN 1970) ARE AGAIN NOTED. THESE OBJECTIVES ARE: 1) TO ASSURE AMONG THE EC MEMBER STATES A BETTER MUTUAL UNDERSTANDING OF THE MAJOR PROBLEMS OF INTERNATIONAL POLICY THROUGH CONTINUING EXCHANGES OF INFORMATION AND REGULAR CONSULTATIONS; AND 2) TO PROMOTE A HARMONIZATION OF VIEWPOINTS AND ATTITUDES AND, WHEN POSSIBLE, COMMON ACTIONS. THE REPORT THEN TRACES THE PROGRESS THAT HAS BEEN MADE SINCE 1970 IN POLITICAL COOPERATION AMONG THE NINE.

3. REFERRING TO THE SUMMIT DECLARATION OF OCTOBER 1972, THE MINISTERS NOTE IN THE REPORT THAT "IT APPEARS NECESSARY FOR EUROPE TO TAKE ITS PLACE IN WORLD AFFAIRS AS A DISTINCT ENTITY AND PARTICULARLY IN VIEW OF THE INTERNATIONAL NEGOTIATIONS DESTINED TO HAVE A DETERMINING INFLUENCE ON INTERNATIONAL EQUILIBRIUM AND ON THE FUTURE OF THE EUROPEAN COMMUNITY". GIVEN THE SITUATION, IT APPEARS ESSENTIAL THAT THE COOPERATION OF THE NINE IN FOREIGN POLICY BE SUCH AS TO PERMIT EUROPE TO PROVIDE AN ORIGINAL CONTRIBUTION TO INTERNATIONAL STABILITY. EUROPE HAS THE WILL TO DO SO, WITH LOYALTY TO ITS TRADITIONAL FRIENDSHIPS AND TO THE ALLIANCES OF ITS MEMBER STATES AS WELL AS IN THE INTEREST OF THE GOOD NEIGHBORLY RELATIONS WHICH MUST EXIST AMONG ALL THE COUNTRIES OF EUROPE, EAST AS WELL AS WEST.

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4. PART II. THE FOREIGN MINISTERS AGREE TO PROPOSE FOR THE
APPROVAL OF THEIR CHIEFS OF STATE OR GOVERNMENT THE FOLLOWING
MEASURES:

(1) IN ADDITION TO REGULAR MEETINGS FOUR TIMES A YEAR, THE
FOREIGN MINISTERS AGREE TO MEET TO CONSIDER PARTICULAR SUBJECTS
WHEN THEY FIND THEMSELVES MEETING IN CONNECTION WITH OTHER MATTERS.
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(2) MEETINGS OF THE POLITICAL COMMITTEE WILL TAKE PLACE WHENEVER
THE WORKLOAD NECESSITATES IT. THE POLITICAL COMMITTEE WILL PRE-
PARE THE MINITERIAL MEETINGS AND CARRY OUT TASKS ENTRUSTED TO
IT BY THE MINISTERS.

3(3) THE GROUP OF CORRESPONDENTS IS ESTABLISHED TO FOLLOW THE
IMPLEMENTATION OF POLITICAL COOPERATION AND TO STUDY ORGANIZATIONAL
PROBLEMS AND PROBLEMS OF A GENERAL NATURE. THE GROUP OF
CORRESPONDENTS WILL ALSO, FOR CERTAIN QUESTIONS, PREPARE THE WORK
OF THE POLITICAL COMMITTEE. (MISSION NOTE: MEMBERS OF THIS GROUP,
"CORRESPONDENTS EUROPEANS", ARE OFFICIALS OF THE RESPECTIVE EC MEMBER
STATE FOREIGN MENISTRIES SPECIFICALLY DESIGNATED WITH THE
RESPONSIBILITY OF ACTING AS LIAISON AND CORR DINATING POLITICAL
COOPERATION MATTERS WITH THE OTHER FOREIGN MINISTRIES OF THE
NINE.)

(4) WORKING GROUPS WILL BE ESTABLISHED TO STUDY PARTICULAR QUESTIONS IN DEPTH AND WILL BE DISSOLVED WHEN THEY HAVE ACCOMPLISHED THEIR PARTICULAR TASK.

(5) FOR THE FORMULATION OF COMMON POSITIONS IN THE MIDDLE AND LONGER TERM, A NUMBER OF WORKING METHODS ARE POSSIBLE. DEPENDING ON THE PARTICULAR CASE, STUDIES COULD BE UNDERTAKEN BY GROUPS OF EXPERTS, OR BY SPECIAL RESEARCH GROUPS. THE POLITICAL COMMITTEE WILL SUGGEST TO THE MINISTERS OF FOREIGN AFFAIRS PARTICULAR SUBJECTS TO BE STUDIED.

(6) THE EMBASSIES OF THE MEMBER STATES IN THE CAPITALS OF OTHER MEMBER STATES ARE CLOSELY ASSOCIATED WITH THE IMPLEMENTATION OF POLITICAL COOPERATION. THEY WILL DESIGNATE AN EMBASSY OFFICER WHOSE SPECIAL RESPONSIBILITY WILL BE TO INSURE NECESSARY CONTACTS WITH THE HOST GOVERNMENT MINISTRY OF FOREIGN AFFAIRS IN THE FRAMEWORK OF POLITICAL COOPERATION.

(7) THE EMBASSIES OF THE NINE IN THEIR COUNTRIES AND IN INTERNATIONAL ORGANIZATIONS WILL BE KEPT BETTER INFORMED, AS APPROPRIATE, OF THE WORK OF THE POLITICAL COMMITTEE AND, WHEN USEFUL, THEY WILL BE ASKED TO PREPARE JOINT REPORTS ON PARTICULAR SUBJECTS. THE PERMANENT REPRESENTATIVES TO INTERNATIONAL ORGANIZATIONS WILL CONSULT TOGETHER REGULARLY AND, ON THE BASIS OF INSTRUCTIONS, WILL ATTEMPT TO REACH JOINT POSITIONS ON IMPORTANT QUESTIONS.

(8) THE PRESIDENCY (MISSION NOTE: ALL MEETINGS IN THE FRAMEWORK OF EC POLITICAL COOPERATION, AS IN COMMUNITY MEETINGS, ARE CHAIRED BY THE COUNTRY ACTING AS PRESIDENT OF THE EC COUNCIL OF MINISTERS) WILL BE RESPONSIBLE FOR IMPLEMENTING DECISIONS OF THE MINISTERIAL MEETINGS AND THE POLITICAL COMMITTEE, AND WILL PROPOSE A SCHEDULE LIMITED OFFICIAL USE

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OF MEETINGS AT THE APPROPRIATE LEVEL. THE PRESIDENCY CAN ALSO PROVIDE STATUS REPORTS TO MEMBER STATE AMBASSADORS IN THE INTERIM BETWEEN MEETINGS OF THE POLITICAL COMMITTEE.

BECAUSE OF THE HEAVY DUTIES OF THE PRESIDENCY, ADMINISTRATIVE ASSISTANCE CAN BE PROVIDED TO THE PRESIDENCY BY OTHER MEMBER STATES FOR PARTICULAR TASKS.

(9) THE MINISTERS AGREED TO ESTABLISH A SPECIAL COMMUNICATIONS SYSTEM (A TELEX HOTLINE) LINKING THE NINE FOREIGN MINISTRIES IN ORDER TO FACILITATE DIRECT COMMUNICATIONS.

(10) TO IMPROVE RELATIONS WITH THE EUROPEAN PARLIAMENT, THE MINISTERS AGREED THAT THEY SHOULD MEET FOUR TIMES A YEAR WITH THE POLITICAL COMMITTEE OF THE PARLIAMENT. AS IN THE PAST, THE PRESIDENCY WILL CONTINUE TO MAKE AN ANNUAL REPORT TO THE PARLIAMENT ON PROGRESS IN THE AREA OF POLITICAL COOPERATION.

(11) IN SETTING PRIORITIES ON THE SUBJECTS THEY WILL TAKE UP, THE MINISTERS WILL BASE THEIR DECISIONS ON TWO PRINCIPLES: THE OBJECT OF CONSULTATION IS TO SEEK COMMON LINES OF ACTION IN CONCRETE CASES; AND THE SUBJECTS SHOULD CONCERN EUROPEAN INTERESTS, IN EUROPE OR ELSEWHERE, ON MATTERS WHERE A JOINT POSITION IS NECESSARY OR DESIRABLE. WITH REGARD TO THESE QUESTIONS, EACH MEMBER STATE UNDERTAKES, AS A GENERAL RULE, NOT TO ADOPT A

DEFINITIVE POSITION WITHOUT CONSULTING ITS PARTNERS.

(12) POLITICAL COOPERATION, WHICH IS INTERGOVERNMENTAL, IS DISTINCT FROM COMMUNITY ACTIVITY. THEY BOTH HAVE THE OBJECT OF CONTRIBUTING TO THE DEVELOPMENT OF THE PROCESS OF EUROPEAN UNIFICATION. THE RELATIONSHIP BETWEEN THE TWO SHALL BE GOVERNED BY THE FOLLOWING: (A) THE GROUPS ENGAGED IN THE WORK OF POLITICAL COOPERATION SHOULD KEEP IN MIND THE IMPLICATIONS AND THE EFFECTS OF DEVELOPING COMMUNITY POLICIES ON INTERNATIONAL POLICY, AND, IN THOSE MATTERS WITH AN IMPACT ON COMMUNITY ACTIVITIES, A CLOSE CONTACT WILL BE MAINTAINED WITH THE INSTITUTIONS OF THE COMMUNITY; (B) IN IMPLEMENTATION OF THAT CONTACT, THE COMMISSION IS INVITED TO GIVE ITS OPINION IN THE USUAL MANNER, AND THE PRESIDENCY WILL INFORM THE COUNCIL OF JOINT DECISIONS INsofar AS THEY ARE OF INTEREST TO THE DEVELOPMENT OF THE WORK OF THE COMMUNITY. THE MINISTERS CAN, IF THEY WISH, ALSO REQUEST THE POLITICAL COOPERATION GROUPS TO STUDY THE POLITICAL ASPECTS OF PROBLEMS UNDER EXAMINATION IN A COMMUNITY CONTEXT. (ON THIS POINT SEE BONN 9817 - NOTAL FOR THE SPECIFIC LANGUAGE.)

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5. DAVIGNON II ENDS WITH THE STATEMENT THAT THE MINISTERS ARE CONVINCED THAT THE SPIRIT IN WHICH THESE PROPOSALS ARE CARRIED OUT IS MORE IMPORTANT THAN THE PROPOSALS THEMSELVES, AND THAT COOPERATION IN FOREIGN POLICY MUST BE VIEWED IN THE OVERALL CONTEXT OF EUROPEAN UNION. END SUMMARY OF DAVIGNON II. HARTMAN

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